A Revenue Opportunity without a Tax Increase

NCSL Legislative Summit, San Antonio, Texas Richard T. Ainsworth, Boston University School of Law & ADP

Automated Sales Suppression

Skimming cash sales — a very old tax fraud

- Double tills
- Phantomware
- Zappers
- Next generation

What do you lose?

- Sales tax
- Business Income tax
- Personal Income tax
- Wage taxes
- And more

Where are you losing it?

- Restaurants
- Convenience stores
- Entertainment venues
- Anyplace with high volume cash transactions

How much are we losing? (Tax Revenues Lost)

Check the handout

Who is the "bad guy?"

- Choose one:
- (1) ECR/POS maker
- (2) Business owner
- (3) Installer
- You need to know this when you draft the law

Track record so far

- Connecticut:
- Stew Leonard's Dairy [\$17 million 10 years 1981-91]
- Michigan:
- LaShish Restaurants [\$20 million 4 years]
- Installer: Theodore R. Kramer [\$500,000 2 strip clubs] Sentencing March 15, 2011
- Georgia; Hawaii; Puerto Rico ... (maybe)... New York; Massachusetts; Washington;
- Quebec
- In excess of 250 (litigated) cases

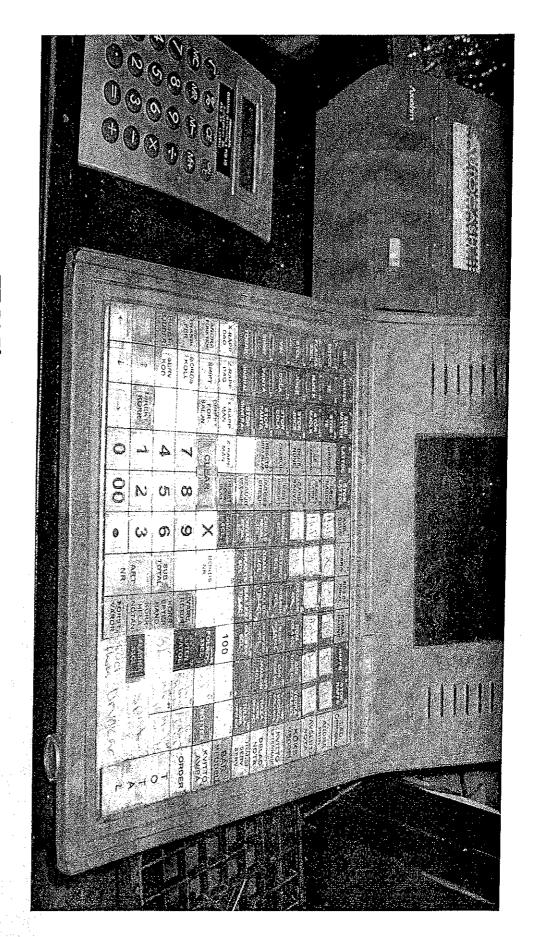
PICTURES

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borrowed from Quebec and Sweden The next slides show a Zapper –

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..... And more



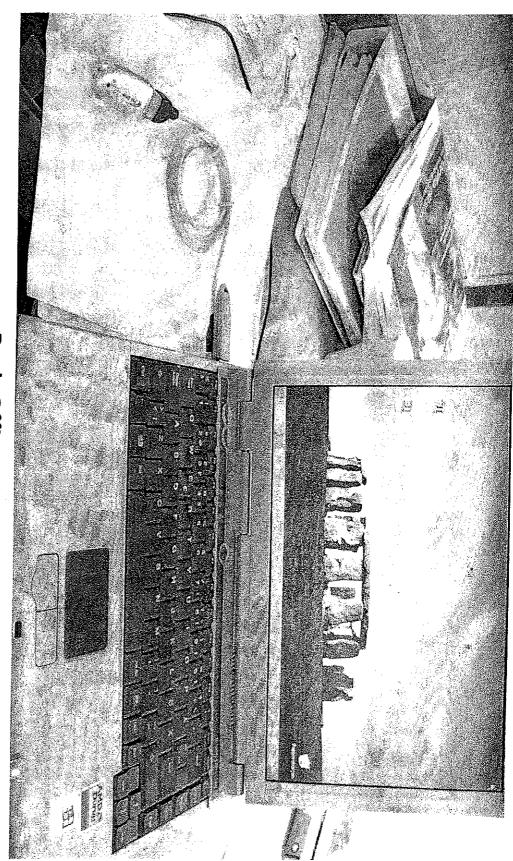
TT PI Electronique – cash register

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Popular in Italy, Belgium, Portugal, Spain, Germany, Denmark, Australia, USA and North Africa.

Uses "Restodata" back-office program

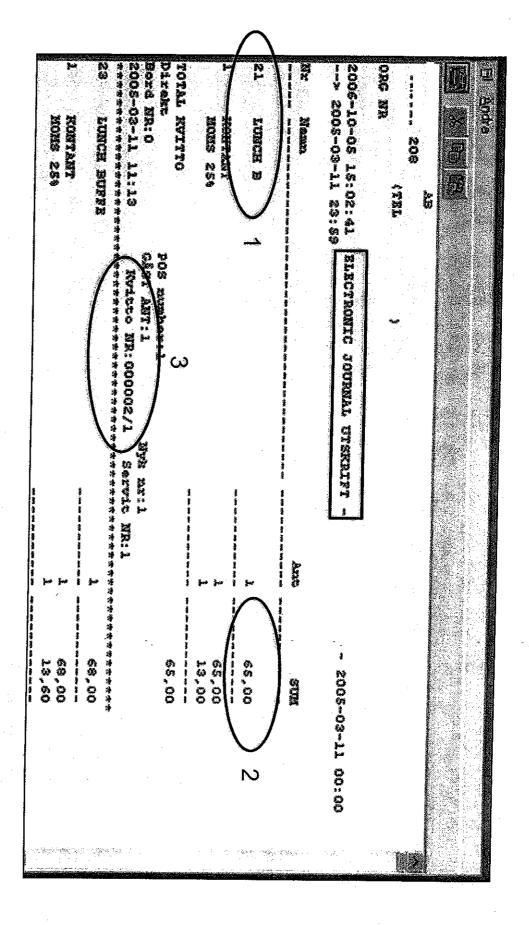
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Back-Office PC

transactions from all cash registers every morning at (for example) 5:00 am Notice the "dongle" (grey memory stick) protecting proprietary program Restodata is programmed to automatically download all information about all Notice the silver memory stick – this is the "zapper"

So, before manipulation here is the electronic journal the sales receipt the sales report



Electronic Journal (before manipulation)

- Item number 21 is a Lunch B
- It cost 65,00 kroner
- The receipt is number 2/1

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Sales Report (before manipulation)

We need this for comparison later

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Sales receipt (before manipulation)

These are in the ".TIC" files (for "tickets"). Notice:

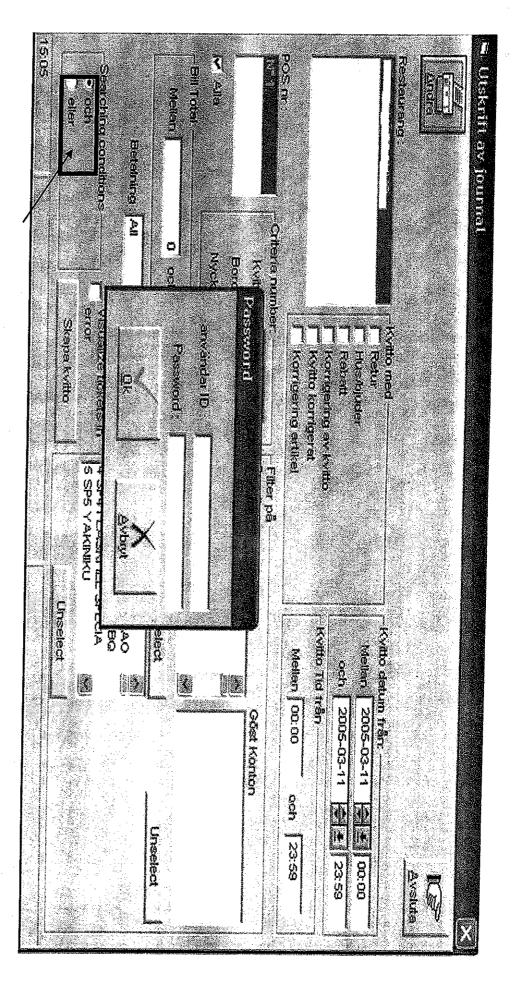
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2.Sales price of 65,00 kroner

3. Ticket number (receipt number) 2/1

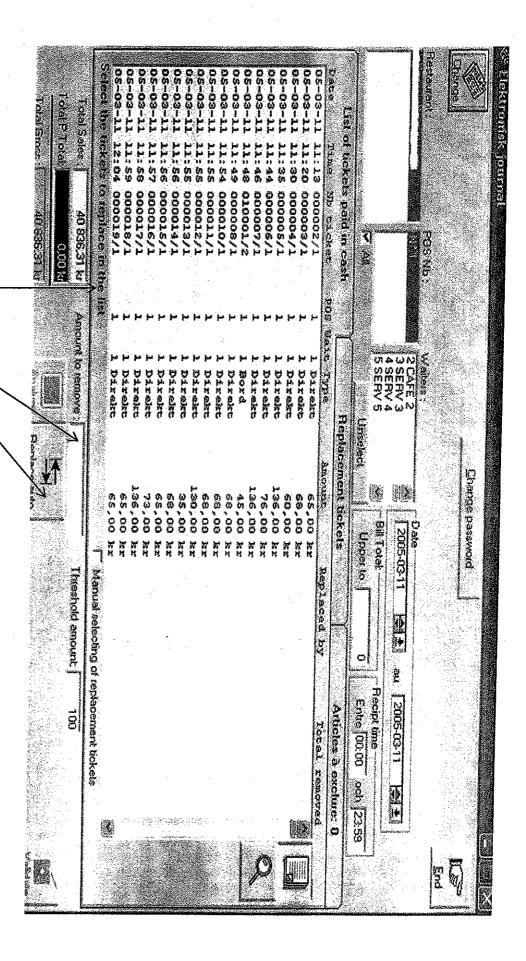
To manipulate the data you insert the zapper (silver memory stick)

CMDCAR.DLL program on the zapper There is a new version of the



Double-Click on the secret module

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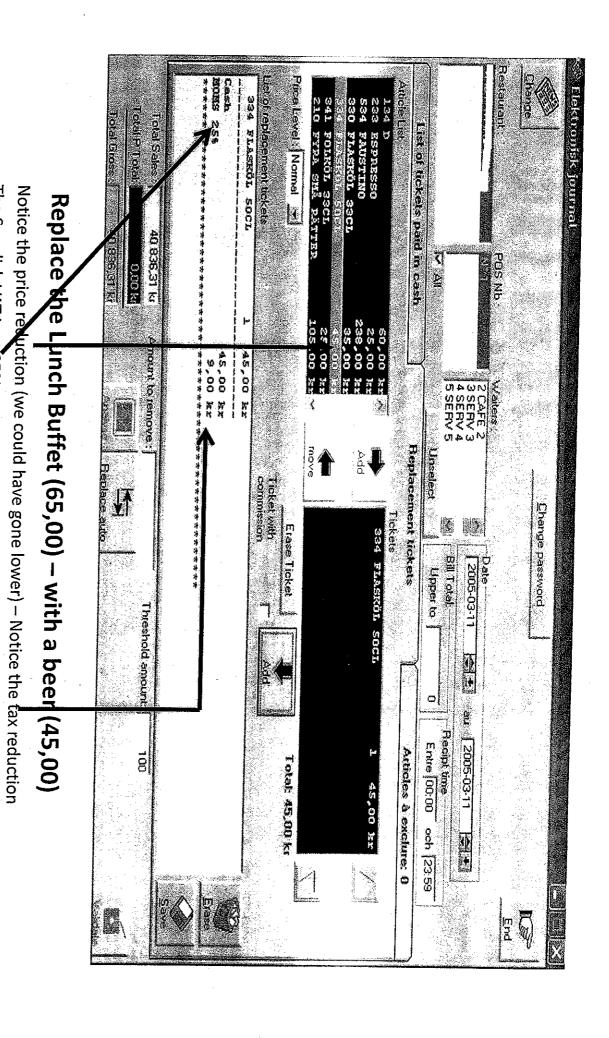


"Manipulate-able" Electronic Journal

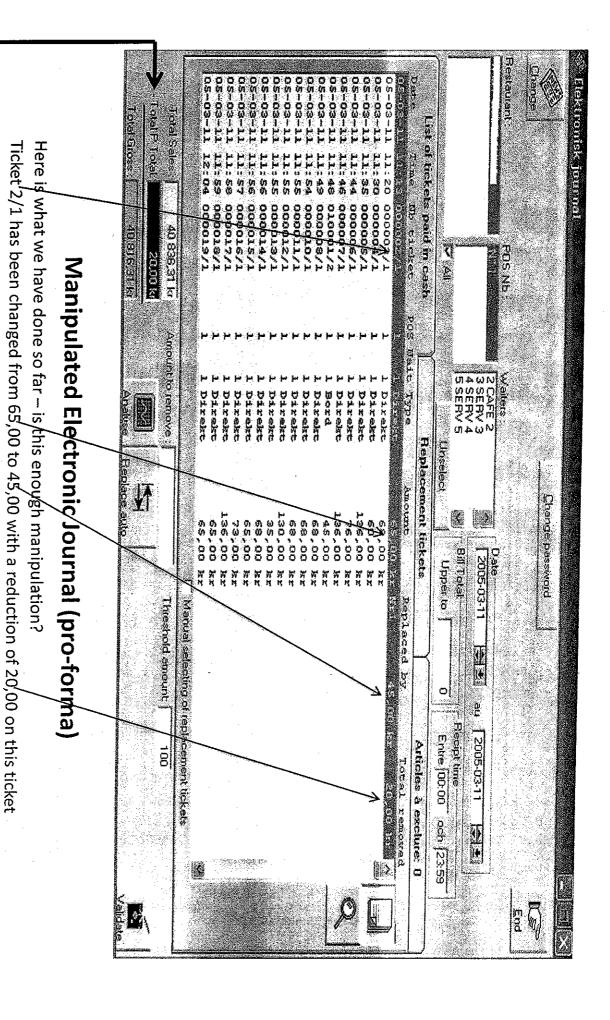
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- (1) select a ticker to adjust, or
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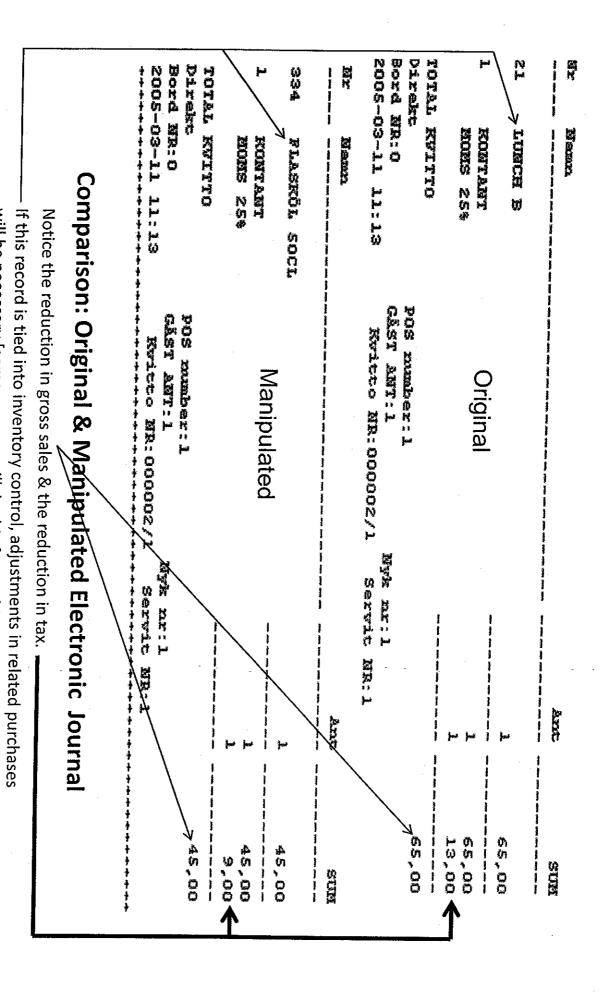
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The Swedish VAT is at 25%

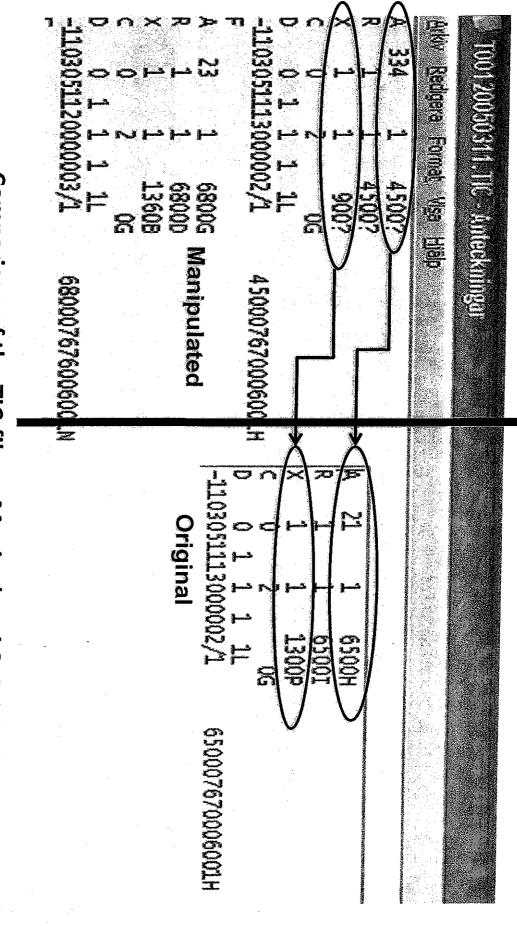


There is a running total kept (in case you want to remove more)



will be necessary [some zappers will do this for you] because you may have

just "sold" more beer than you ordered



Comparison of the TIC-files – Manipulated & Original

that the system has not been correctly updated since the manipulation procedure version. This one of the tell-tale signs of manipulation in this particular program. It may indicate Notice the "?" in the Manipulated version in contrast with the letters "H", "I" & "P" in the original

How to read more?

- Google ---- "Ainsworth + Zapper"
- Richard T. Ainsworth
- Boston University School of Law: Graduate Tax
- ADP (International) Government Affairs
- vatprof@bu.edu
- Richard_Ainsworth@adp.com

FINDING ZAPPERS:

Technology-assisted sales suppression

Richard T. Ainsworth

Massachusetts DOR

October 19, 2009

Two US Zapper Cases

See: Zappers: Tax Fraud, Technology and Terrorist Funding

- Stew Leonard's Dairy (Norwalk, CT) 1994
- Custom made zapper (former NCR IT expert)
- Zapper is kept in a hollowed out book in office
- \$17m (IRS income tax audit) Customs uncovered
- LaShish restaurants (Detroit, MI) 2007
- Zapper kept at owner's residence connected to ECRs at 13 restaurants
- Skim \$20m (4 years) sent to Hezbollah (Lebanon)
- CIA mole (sister-in-law); wife in prison
- Husband is fugitive from US (in Lebanon)

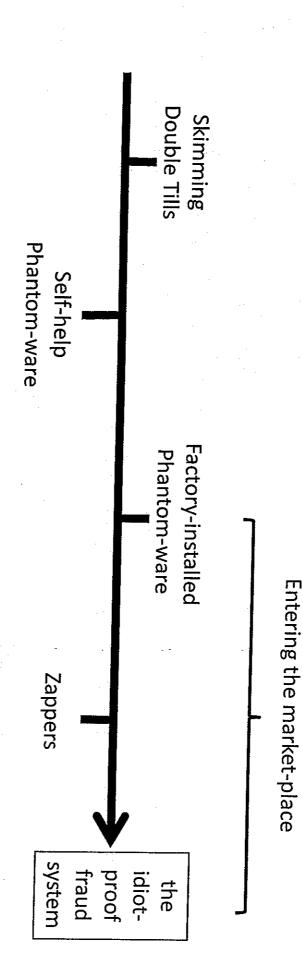
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- Theme: Market-place
- Phantom-ware:
- Self-help
- Factory Installed
- Want to see the Zappers?
- Stupid Zapper
- Contemporary Zapper
- Future Zapper
- How to find sales suppression devices
- What to do when you find them

Estimated Losses & Efforts Undertaken

- 1. Estimated tax losses [restaurant industry only]
- Massachusetts:
- GDP = 143% of Quebec
- \$608 million
- 2. Other states:
- California \$2.8b
- New York \$1.7b
- New York & Quebec are working together
- MA is working with New York & has contacted CT

Development Time Line



THE COMPETITIVE MARKET-PLACE

turnover of 30,000 to 40,000 systems per year; 300+ different machines (all certified); 50 importers and manufacturers — Germany & Italy (EU); USA, Japan, China (non-EU). Greece — 10m people; 800,000 SMEs; 300,000 to 350,000 ECRs and POS systems;

Theme: Market-place

Skimming is an SME issue not LMSB issue

- (1) Skimming has been an individual fraud issue, not a market-place issue
- (2) Phantom-ware applications show skimming entering the market-place:
- Self-help phantom-ware
- Factory-installed phantom-ware
- (3) Zappers developed next
- Installers, rogue developers, smaller developers
- (4) Internet based programs

Phantom-ware

There are two types:

Self-help

Factory Installed

Self-help Phantom-ware 1ype 1 -

- Modern ECRs can be re-programmed to eliminate the audit trail (critical records)
- Z Reports (daily/periodic) end of day report that records sales, taxes, media totals, discounts, voids, etc.
- X Reports same as Z Reports except they do not "reset" the system after being taken.
- Electronic Journal records all transactions (blow-byblow) entered in the machine
- Programming is "secret" (not in user's manual) – limit access [bad employee issues]

Examples of "Hidden Functions"

- Sales Data Reset:
- Resets all sales data on the terminal to zero
- Turn Off Journal/ Turn On Journal:
- Electronic journal can be set to not function
- Master Reset:
- Clears out the entire memory of the till and brings it one of the other terminals on the LAN the LAN and then prompts to import its program from back to a blank default program - the till then determines which terminal it is by looking at others on

Example: CASIO TE-2000

See: Zappers & Phantom-Ware: A Global Demand for Tax Fraud Technology

- Cash Register Good Practice Guide
- EU Cash Register Study Group
- Part of the Fiscalis Committee
- Use of a refund to skim cash HMRC
- Re-program Z Report not to record refunds
- Re-program X Reports not to record refunds
- Eliminate refunds from the Electronic Journal
- Thus, the ECR nets refund against a sale, and trace in Z Report, X Report, or Electronic Journal records only a lower (net) sale amount, without a

Factory installed Phantom-ware Type 2 –

- Does not require re-programming
- Secret (hidden) functionality built in to ECR
- Not discussed in user's manual
- Not visible in menu structure
- Commonly revealed only in oral communications with
- » Installer
- » Sales representative
- The idea is to remove the need to re-program
- Manufacturer looses "deniability"
- These programs have only one function

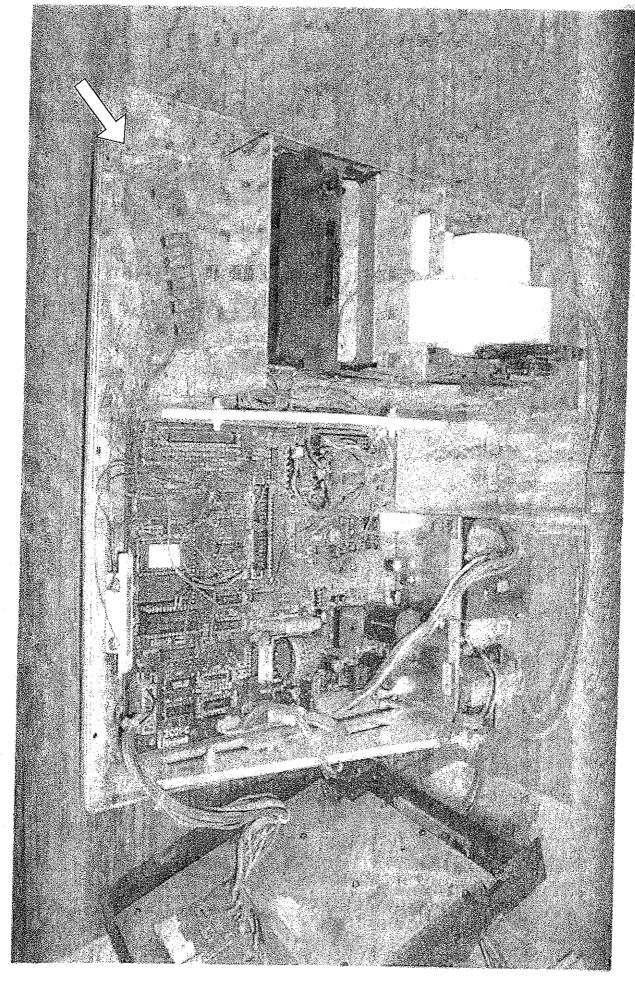
Zappers

There are three generations

Meet the Stupid Zapper

Quebec Zapper

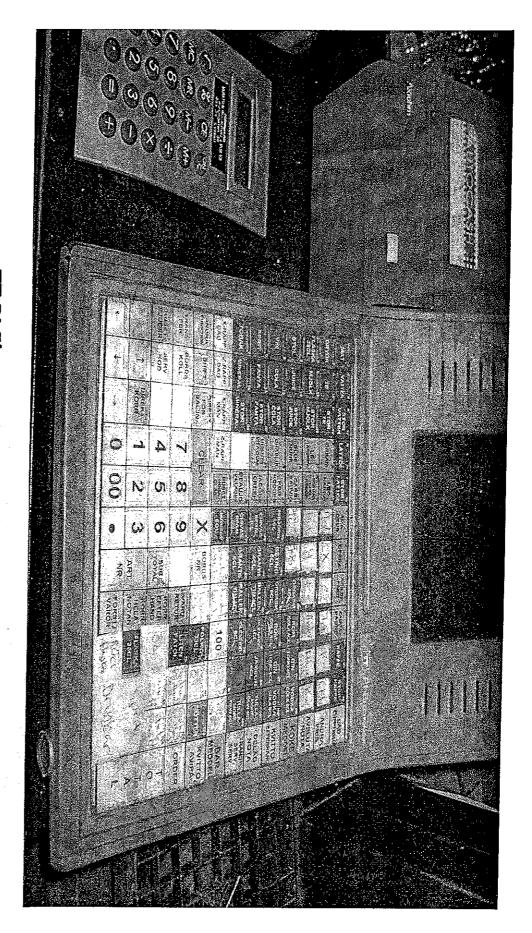
- This is an old Zapper. It has been "hard wired" the device. into the ECR. The picture shows the top of the ECR removed, and the yellow arrow points to
- When Zappers are added to ECRs this way it is very easy to find them.
- People only do it this way in jurisdictions that are not looking for them.



C00003-Jpg (1280x960x16M Jpeg)

Meet the Contemporary Zapper

manual intervention. There are more automated [idiot-proof] zappers out there. If the user is not data will be left behind and auditors can find it careful with this zapper traces of the original Note: this Swedish zapper requires a lot of (if they know what to look for).

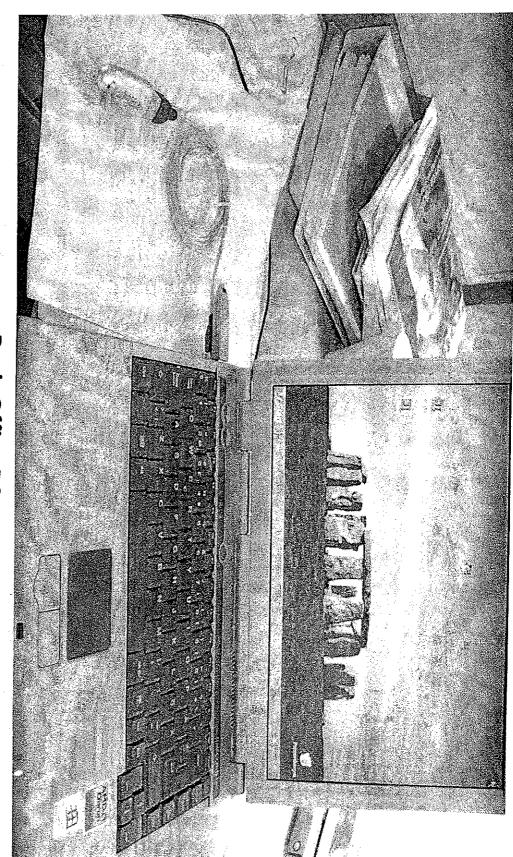


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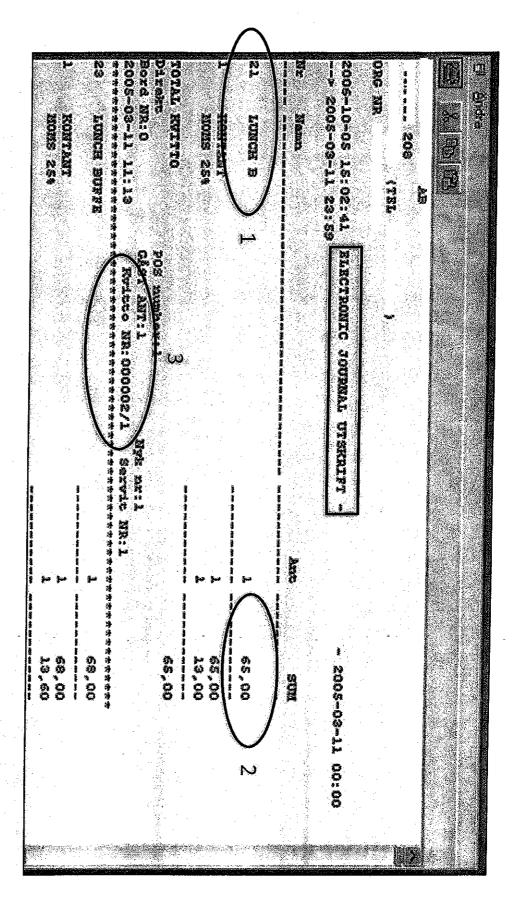


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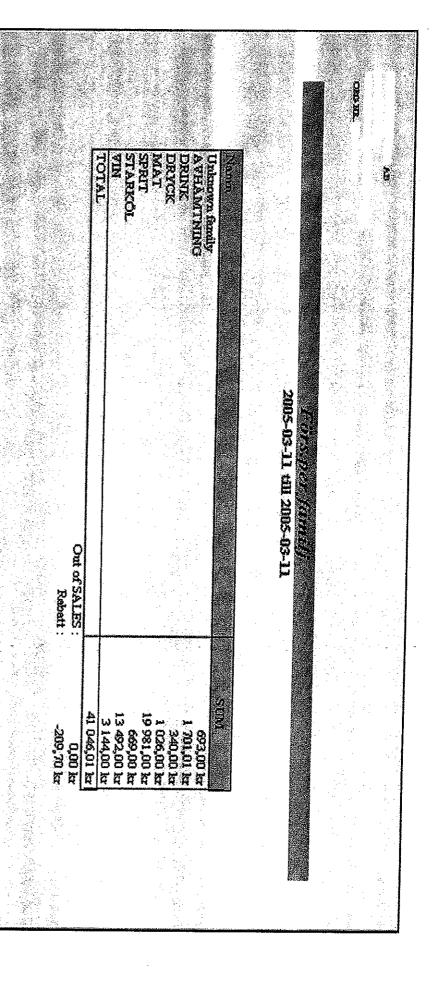
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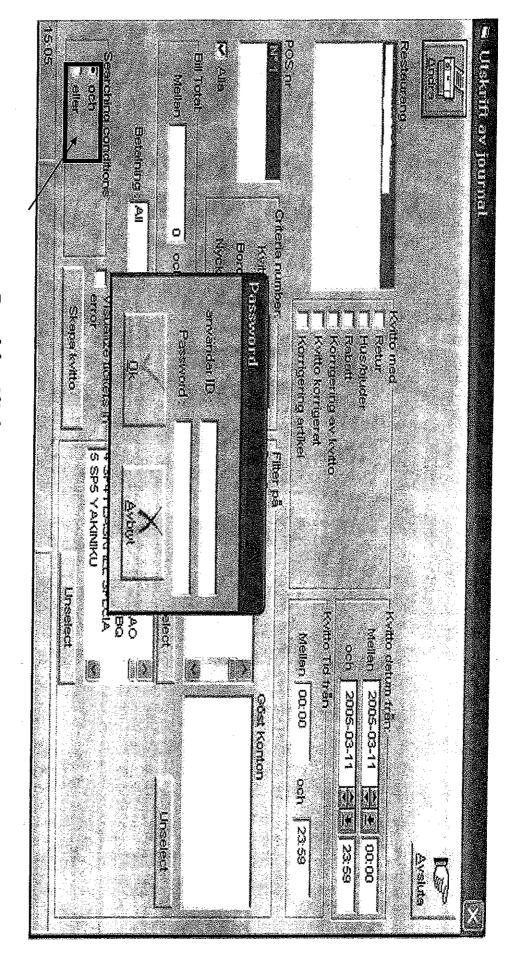
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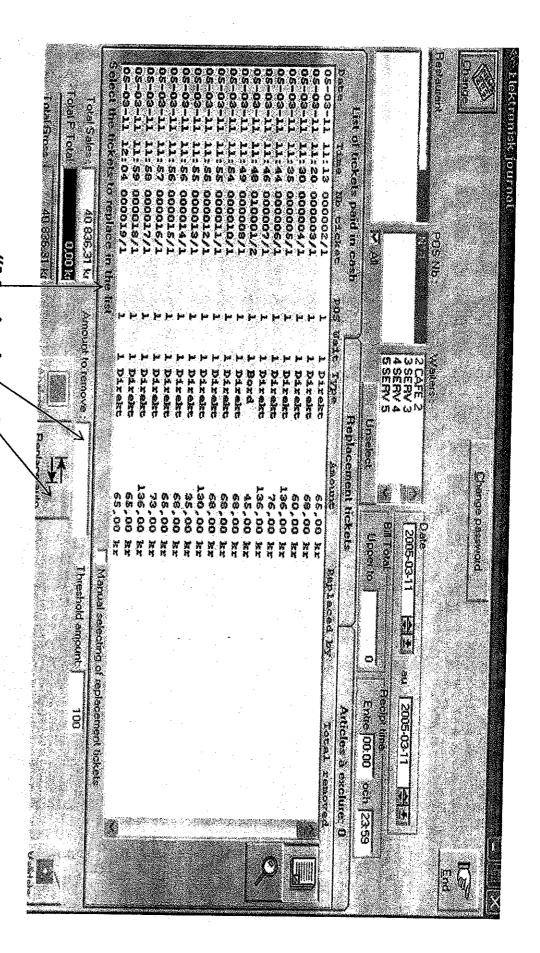
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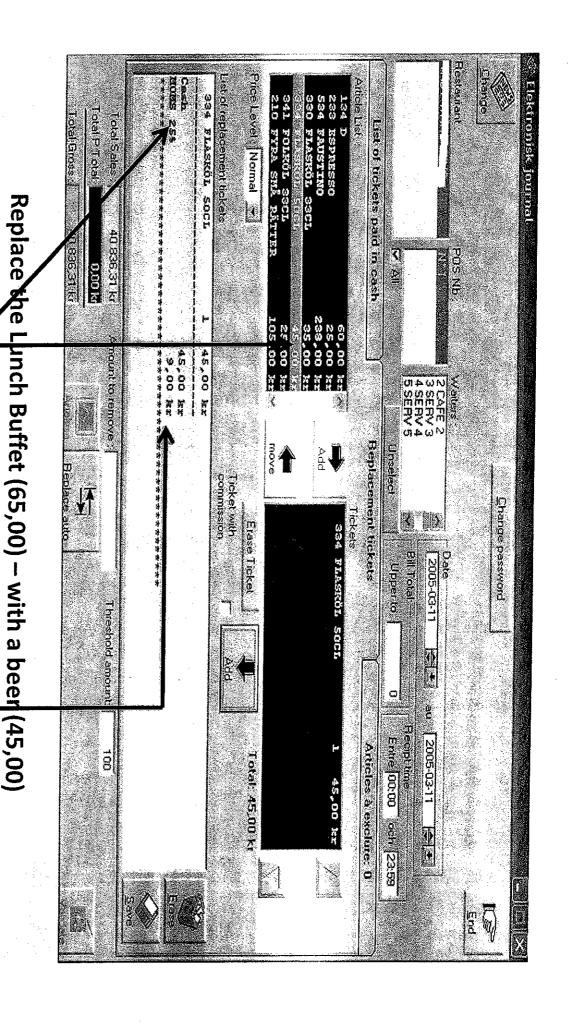
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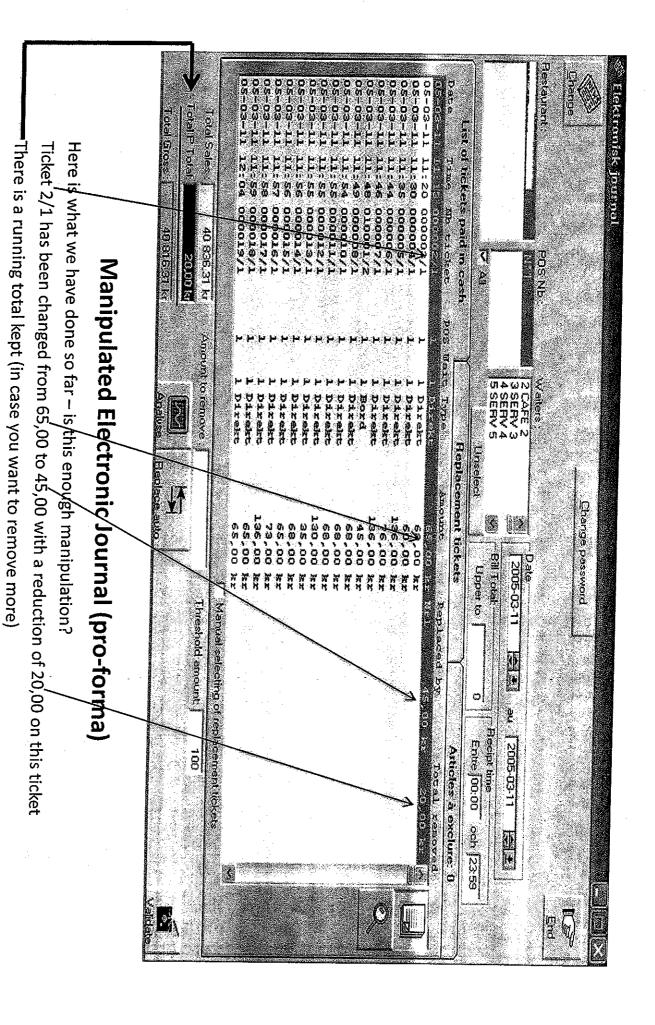
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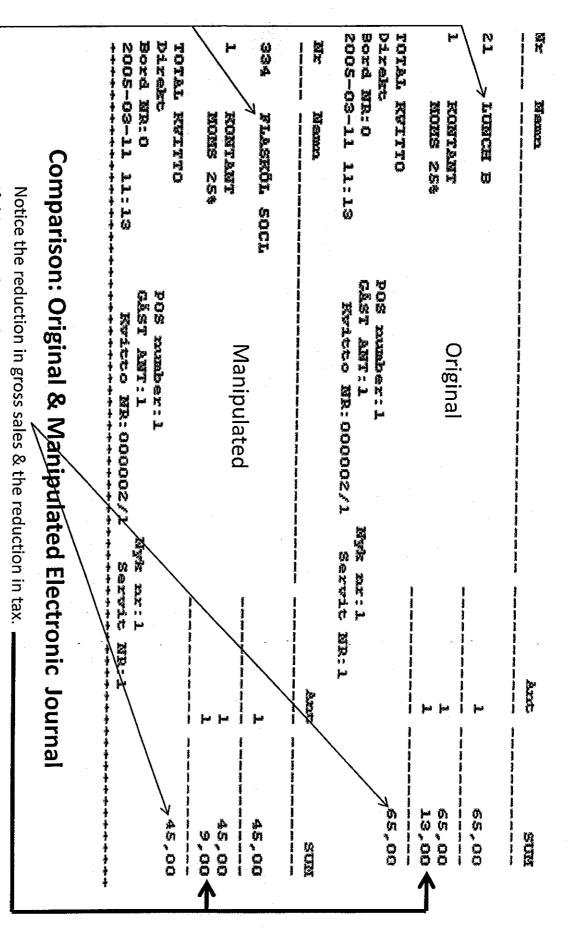
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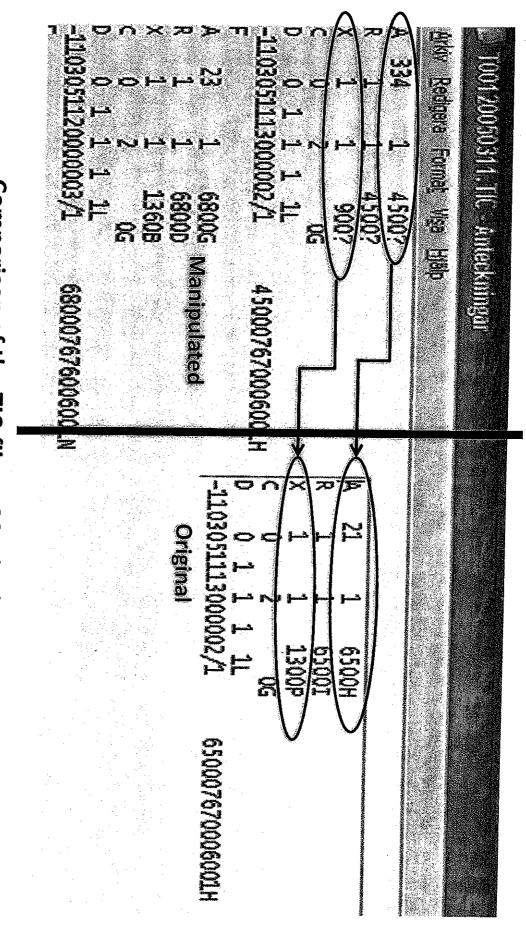
Notice the price reduction (we could have gone lower) – Notice the tax reduction

The Swedish VAT is at 25%





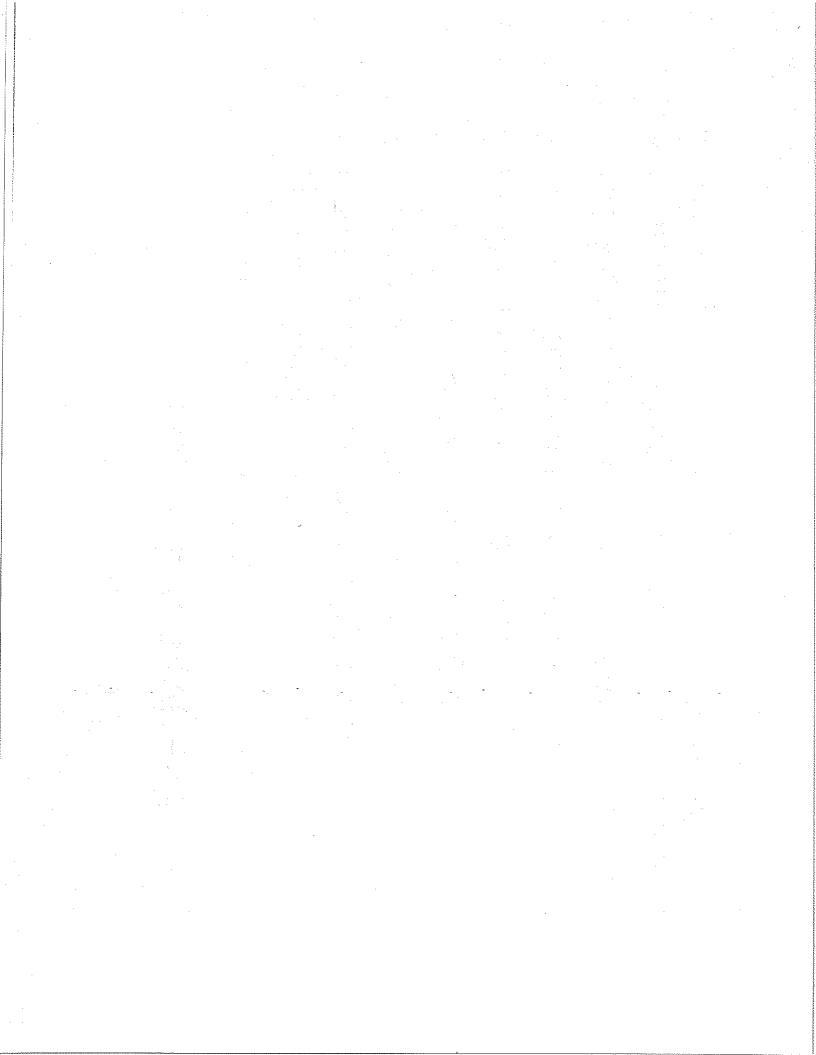
will be necessary [some zappers will do this for you] because you may have If this record is tied into inventory control, adjustments in related purchases just "sold" more beer than you ordered



Comparison of the TIC-files – Manipulated & Original

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Want to see the next generation?



Sales suppression devices? How do you find

- 1. Stealth visits before audit
- 2. Set up a dummy store
- 3. Detailed examination of ECR printouts
- 4. Concentrate on "high risk" businesses
- 5. Audit lead from a different "rigorous audit"
- 6. Audit lead from another jurisdiction
- 7. Find and follow the corrupt installer
- 8. Work collaboratively with absent owners
- 9. Read the 250 Quebec cases in your spare time to learn the fact patterns ... and other stuff ...

1. Stealth visits before audit

- This is how Revenue Quebec found its first **2apper in 1997**
- Auditor visited a restaurant before opening an records in the TIC files of the ECR. audit, saved her receipts, and looked for
- Requires some luck

2. Set up a dummy store

- This is what the Canadian Broadcasting Corporation did in Montreal.
- ECR salesman approached CBC and explained factory-installed Zappers
- Company was subsidiary of a US ECR distribution business
- Salesmen actually gave interviews to CBC
- Connecticut has reported the similar activity in complaints by "honest" ECR sales people

3. Detailed examination of ECR printouts

- Swedish approach
- There is a Swedish ECR lab in the government's training practice & training of auditors facility that has a number of corrupted ECRs for
- South Carolina attorney looking for this kind of evidence in court case
- Requires knowledge of ECR programs they are specific to ECR types not generic

4. Concentrate on "high risk" businesses

Not:

- If Mom or Pop runs the cash register
- If publicly held enterprise

Yes:

- owner [La Shish (Detroit); Ronan (Australia)] If multiple locations with a remote but actively engaged
- Employees are paid wages under the table
- Unusual ratio of cash-credit transactions

5. Audit lead from a different "rigorous audit"

- Zappers leave a cash hoard that is difficult to dispose of – don't stop with the initial audit, push to find the Zapper:
- Audit shows that many employees are paid in cash [Dudok (Netherlands)
- Cash taken off shore- US Customs [Stew Leonard's Dairy (CT)]
- Cash sent to Hezbollah Homeland Security [La Shish
- Normal lavish lifestyle evidence [Aleef Garage (UK)]

6. Audit lead from another jurisdiction

- Ontario picks up leads from Quebec
- New York should do the same with Quebec
- jurisdictions where this fraud is common communities that have business ties to Frequently the devices spread in ethnic [Brazil; Venezuela; Quebec]
- Austria & Germany found similar Zappers in 600 Chinese restaurants – started in Austria with a Germany followed the Austrian lead on audits Chinese grad student in a technology school —

7. Find and follow the corrupt installer

- Revenue Quebec uses search warrants against restaurant. installers simultaneously with a search of a
- Dudok (Netherlands) installers are correcting the system during an IRS audit to hide data
- Boutique programmers makers of specialty cash register programs [Roy (Quebec)]

8. Work collaboratively with "absent" owners

- Absentee owners can be victims of the (Quebec)]. management company [Celine Dion
- Franchise holders [McDonalds; Burger King; the store [Cincinnati, Ohio (2007) — IRS] Duncan Donuts] that get a royalty per sale in
- A business that hires too many computer savvy students could be a victim.

9. Read the 250 Quebec cases in your spare time to learn the fact patterns

the ongoing cases on the web. Revenue Quebec publishes summaries of all

Go to:

centre information/communiques/evfisc/2008/janvier.asp http://www.revenu.gouv.qc.ca/eng/ministere/

2008 Search Brings Up

- Logicaisse Computer Systems Ltd. in the sights of Revenue Quebec
- eight search warrants in the Laval, Montreal, Mascouche and Châteauguay on Logicaisse computer systems ltd. This company does business in the sale, rental and maintenance of Montreal, March 12, 2008 - Revenue Quebec announced that it has executed yesterday, cash registers
- distributed a Camoufleur sales (commonly known zapper), used with RMS-Touch software, restaurants, use this to hide Camoufleur sales to evade the payment of fees and taxes which is the exclusive distributor in Quebec, and it has enabled different companies, mainly Revenue Quebec has reasonable grounds to believe that this company has designed and
- to prosecution in court. In this regard, recall that since June 2000, the Act respecting the commit such an offense is liable to the same penalties as those imposed on persons who original data, such as a Camoufleur sales. In addition, any person who helped someone to or electronic device to use a function to alter the data recorded without preserving the used a Camoufleur sales Ministère du Revenu prohibits any person who is its tax records through a computer system Individuals and companies who have used the sales Camoufleur designed by Logicaisse liable
- Since June 13, 2006, it is also forbidden to develop, manufacture, install, sell, rent or make available to another person a function of a computer program or an electronic component punishable by a fine ranging from \$25, 000 to \$500,000. which use is not permitted by law. Any person who has committed such an offense is

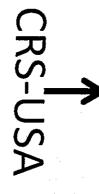
2009 Search shows it is Ongoing

- Revenue Quebec searched the company computer systems Logicaisse Ltd.
- warrants at the headquarters of the company computer systems Logicaisse Ltd., located in the Montreal, July 21, 2009 - Revenue Quebec announced that it has executed, July 14, two search Laval region. This company does business in the sale, rental and maintenance of cash registers.
- allowed restorers to use this Camoufleur to cover sales and thereby avoiding payment of fees and distributed a Camoufleur sales, commonly called zapper, used mainly in restaurants. It Revenue Quebec has reasonable grounds to believe that the company in question was designed
- sentence the offender to imprisonment for not more than 2 years case of recidivism the fines can range from \$ 100, 000 to \$1,000,000 and the court may ranging from \$25,000 to \$500,000. The Act on the Department of Revenue provides that in not permitted by law. Any person who has committed such an offense is punishable by a fine to another person a function of a computer program or an electronic component whose 'use is Since June 13, 2006, it is forbidden to develop, manufacture, install, sell, rent or make available
- since it promotes unfair competition. In addition to the tax losses, tax evasion has negative repercussions in the midst of restoration,
- restaurant industry. government intervenes to counter tax evasion and thus promote fair competition in the To a question of fairness to the restaurant and all those who meet their tax obligations, the

So, Look up Logicaisse

- http://www.logicaisse.com/html/english/logicaisse/nos_pa rtenaires.php
- Logicaisse
- **Our Partners**
- Samsung and Sharp products. exclusive distribution rights for eastern Canada of all CRS, throughout Quebec's major centers. Moreover, we hold We are proud to have partnered with businesses

http://www.crs-usa.com/about.asp CRS is at





CRS, Inc. 4851 White Bear Parkway Saint Paul, Minnesota 55110-3325

And CRS Makes ..

CRS, Inc. is a privately owned importer and wholesale distributor, base includes thousands of resellers and our successes have produced strong and stable vendor relationships. marketing cash management products for retailers, ... Our customer founded in 1927. With decades of experience designing and

Keeping pace with emerging technologies, our products are constantly terminals, PC workstations, scanners, printers, displays and other cash register: security, reliability, and information. Technology also evolving with new ways to provide the traditional benefits of the POS PC hardware PC based point-of-sale systems, the CRS Peripherals and Parts provides new opportunities. With the advent of open architecture Division has identified new markets and provides an array of POS

http://www.rmstouch.com/ID202.htm And now look up RMS-Touch

- Jersey. RMS-TOUCH headquarter is located in Fort Lee, about a mile north of the George Adler Microsystems Corp., dba RMS-TOUCH, in privately owned, incorporated in 1986 in New Washington Bridge.
- Network. Since then, we have installed thousands of systems worldwide, on multiple PC based non proprietary, PC based restaurant touch screen Point Of Sale system running on a Novell platforms, with many diverse hardware and software interfaces RMS-TOUCH was a pioneer in Restaurant Point Of Sale systems (POS), introducing in 1987 the first
- Our applications include RMS-TOUCH POS 32 Hospitality Point Of Sale software for bars and Remote, our new Online Ordering system. restaurants, RMS-Host Restaurant Waiting List with customer cell phone notification and RMS-
- Application Suite is quickly becoming the leading customer pre-ordering solution for supermarkets. Thanks to our company's 100+ years combined experience in POS development, the RMS-Kiosk
- RMS-TOUCH sells its applications through a nationwide dealer network. Major accounts are handled through our corporate office.
- RMS-TOUCH is an IBM Business Partner and an NCR Solution Provider.

Now, back to Logicaisse

Our Staff At Logicaisse,

we are proud of our dynamic, devoted and range of expertise up of over 25 employees representing a wide courteous personnel who are capable of meeting our clients' needs. Our team is made

Logicaisse Client List (Web page)

- 1994 -- 2nd distributor in the world for Samsung products Over 6000 active clients
- 1995 -- 1st distributor in the world for Samsung products
- 1996 -- 2nd distributor in the world for Samsung products Set-up agreement for Dollarama franchises for the provinces of Quebec, Ontario and New Brunswick
- 1997 -- Agreement for the set-up of all Lafleur restaurants [NOTE: Privately owned Qubecois "fast food"] Set-up agreement for Dollarama franchises for the provinces of Nova Scotia and Prince-Edward-Island
- $1998 1^{st}$ distributor in the world for Samsung products Agreement for the set-up of Queues de castor [5 star restaurant in Old Montreal] and La Belle Province restaurants
- 1999 -- 1st distributor in the world for Samsung products New office located at 3236 AUTOROUTE LAVAL OUEST
- 2000 -- 1st distributor in the world for Samsung products owned chain of over 100 restaurants in Quebec] Agreement for set-up of all Valentine fast food restaurants in the province of Quebec [NOTE: privately
- 2002 -- 1st distributor in the world for Samsung products 2001 -- 1st distributor in the world for Samsung products Distribution agreement for the RMS software POS system for eastern part of Canada

Agreement for the set-up of Pizza Land franchise [NOTE: Pizza Land is in NY]

2003 -- 1st distributor in the world for Samsung products Agreement for set-up of JAVA U franchises headquartered in Montreal, with locations in NY and MA] Agreement for installation of 80 Dollarama stores in Ontario [NOTE Dollarama has over 600 stores,

What do you do when you find them?

- Think beyond the audit:
- Who installed it?
- Who sold it?
- Who is competing with this business locally?
- Penalize beyond the audit:
- Make the sale, possession, distribution of a sales suppression device punishable
- Make continuation of the business contingent on the installation of certified ECRs [business licensing requirements]
- Contact the marketplace:
- Treat the fraud as the tip-of-the-iceberg let the market know you are serious
- Initiate contact with other jurisdictions to collaborate

Last [unrelated] Questions

- 1. ROUNDING we take tax collected and gross up to receipts ... is this OK?
- 2. NEW CUSTOMER if there are prior credits the credits ... or should they be separate [SST and we are doing the returns, should we roll in issue]?
- 3. SOL for returns and for refunds
- Who should we ask?

NCSL – ZAPPER HANDOUT States GDP (Purchase Power Parity)

State	GDP (in billions)	% of Quebec	Estimated Losses
QUEBEC			
QUEDEC	166.9		\$425 million
Alabama	108.3		
Alaska	24.9	65%	276
Arizona	132.7	15%	63
California [1]		80%	340
Colorado	1,118.7 140.2	670%	2,847
Connecticut	140.2	84%	357
Delaware		85%	361
District of Columbia	33.7	20%	85
Florida [5]	51.9	31%	132
Georgia	413.9	248%	1,054
Hawaii	253.9	152%	372
Idaho	39.4	24%	102
	31.0	19%	81
Illinois [4] Indiana	422.2	253%	1,075
Iowa	175.0	105%	446
	82.6	49%	208
Kansas	76.3	46%	195.5
Kentucky	106.9	64%	272
Louisiana	124.6	75%	319
Maine	31.9	19%	81
Maryland	163.3	98%	417
Massachusetts	239.4	143%	608
Michigan	289.8	174%	740
Minnesota	11.5	7%	30
Missouri	163.0	98%	417
Vebraska	51.4	31%	132
levada	63.9	38%	162
lew Hampshire	41.0	25%	106
lew Jersey	314.5	188%	799
lew Mexico	48.9	29%	123
ew York [2]	706.6	423%	1,798
orth Carolina	235.0	141%	
orth Dakota	16.9	10%	599
hio	344.7	207%	
klahoma	82.5	49%	880
regon	102.9	62%	208
ennsylvania	362.7	217%	264 922

Rhode Island	30.3	18%	77
South Carolina	100.6	60%	255
South Dakota	20.8	12%	51
Tennessee	160.9	96%	408
Texas [3]	641.3	384%	1,632
Utah	58.6	35%	149
Vermont	16.1	10%	43
Virginia	226.6	136%	578
Washington	190.7	114%	485
Wisconsin	157.3	94%	400
Wyoming	16.4	10%	43
TOTAL			20,840

Demographia, Regional Gross Domestic Product (GDP): Ranked North America, Europe, Japan & Oceania(Purchase Power Parity) Wendell Cox Consultancy available at http://www.demographia.com/db-intlppp-region.htm

Sources: Estimated from US Department of Commerce, European Union, OECD, Statistics Canada, Australian Bureau of Statistics, New Zealand Bureau of Statistics, Japan Statistical Bureau.

NATIONAL RESTAURANT ASSOCIATION, 2009 RESTAURANT INDUSTRY FORECAST 3 "Adding it all up: \$565.9 billion in restaurant-industry sales in 2009."

WHAT IS SALES SUPPRESSION (ZAPPER)?

Electronic sales suppression software (zappers or phantom-ware) is a program that can be installed in an electronic cash register or point-of-sale (POS) system that allows the user to manipulate the data captured by the register. After sales are captured during the day the user will run the program against the register file and delete selected transactions. The user can choose to delete a percentage of the transactions processed through the register or an amount. This fraud is the same type of fraud and compliance problem that tax administrators have fought for years as cash businesses failed to account for all transactions and the tax collected on those transactions. Zappers, however, move this fraud into the digital world

The first Zappers uncovered in Quebec were purchased over the internet for \$500 from an American firm (no longer in business). One of the first litigated Zapper cases in Quebec involved the Canadian sales subsidiary of an American ECR distributor in Montreal.

At the present time there are in excess of 250 litigated Zapper enforcement cases in Quebec. For example, one involves a chain of 28 Stratos restaurants (2003). All had Zappers. Press releases provide details on the aggregate tax and penalties for ten of the companies, which were \$1,816,070.90.